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# Northern District of California

UNITED STATES DISTRICT COURT
NORTHERN DISTRICT OF CALIFORNIA
SAN IOSE DIVISION

JANE DOE 1, et al.,

Plaintiffs,

v.

JENNIFER B. HIGGINS, et al.,

Defendants.

Case No. 18-cv-02349-BLF

ORDER GRANTING IN PART AND 'NYING IN PART PLAINTIFFS' MINISTRATIVE MOTION TO FILE DER SEAL PORTIONS OF **MINTIFFS' OPPOSITION TO DEFENDANTS' MOTION TO DISMISS** 

[Re: ECF 407]

Before the Court is Plaintiffs' administrative motion to file under seal portions of their opposition to Defendants' motion to dismiss and associated exhibits. ECF 407. Plaintiffs filed their request because portions of the opposition to Defendants' motion to dismiss were designated by Defendants as "Highly Confidential/Attorneys' Eyes Only" or "Confidential" pursuant to the amended protective order (ECF 256) or which Plaintiffs understand Defendants would wish to keep under seal based on such designations. ECF 407, at 1. Defendants filed declarations in regarding the filing these portions under seal. ECF 412. For the reasons stated below, the motion is GRANTED IN PART and DENIED IN PART.

### I. **LEGAL STANDARD**

"Historically, courts have recognized a 'general right to inspect and copy public records and documents, including judicial records and documents." Kamakana v. City and Cnty. of Honolulu, 447 F.3d 1172, 1178 (9th Cir. 2006) (quoting Nixon v. Warner Commc'ns, Inc., 435 U.S. 589, 597 & n.7 (1978)). Consequently, filings that are "more than tangentially related to the merits of a case" may be sealed only upon a showing of "compelling reasons" for sealing. Ctr. for Auto Safety v. Chrysler Grp., LLC, 809 F.3d 1092, 1101-02 (9th Cir. 2016). Filings that are only

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tangentially related to the merits may be sealed upon a lesser showing of "good cause." *Id.* at 1097.

Sealing motions filed in this district also must be "narrowly tailored to seek sealing only of sealable material, and must conform with Civil L.R. 79-5(d)." Civil L.R. 79-5(b). Under Civil Local Rule 79-6(d), the submitting party must attach a "proposed order that is narrowly tailored to seal only the sealable material" which "lists in table format each document or portion thereof that is sought to be sealed." In addition, a party moving to seal a document in whole or in part must file a declaration establishing that the identified material is "sealable." Civ. L.R. 79-5(d)(1)(A). "Reference to a stipulation or protective order that allows a party to designate certain documents as confidential is not sufficient to establish that a document, or portions thereof, are sealable." Id. Where the moving party requests sealing of documents because they have been designated confidential by another party or a non-party under a protective order, the burden of establishing adequate reasons for sealing is placed on the designating party or non-party. Civ. L.R. 79-5(e). The moving party must file a proof of service showing that the designating party or non-party has been given notice of the motion to seal. Id. "Within 4 days of the filing of the Administrative Motion to File Under Seal, the Designating Party must file a declaration . . . establishing that all of the designated material is sealable." Civ. L.R. 79-5(e)(1). "If the Designating Party does not file a responsive declaration . . . and the Administrative Motion to File Under Seal is denied, the Submitting Party may file the document in the public record no earlier than 4 days, and no later than 10 days, after the motion is denied." Civ. L.R. 79-5(e)(2).

## II. DISCUSSION

This sealing motion concerns portions of Plaintiffs' opposition to Defendants' motion to dismiss and exhibits filed in support of their briefing. The Court finds that those documents are more than tangentially related to the merits of the case, and therefore that the compelling reasons standard applies.

The Court finds that Plaintiff has demonstrated good cause for sealing the portions of the opposition to the motion to dismiss and associated exhibits as set forth below.

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ECF	Document to be	Result	Reasoning
No.	Sealed		
407-4	Plaintiffs' Opposition to Defendants' Motion to Dismiss	GRANTED as to portions of the document highlighted at: 1:17-19 7:7 10:22-23, 24-25, 27 13:14-16 17:5 18:12, 25-26, 27-28 19:1, 7, 14, 27-28	This document contains descriptions of an FBI technique designated law enforcement sensitive. Decl. of Gabriel K. Poling ("Poling Decl.") ¶ 12, ECF 412-1. If disclosed, this information would provide terrorists, their associates, and other criminals with a roadmap of a procedure by which law enforcement evaluates, analyzes, and shares information concerning terrorists and criminals. <i>Id.</i> Disclosure could cause serious harm because individuals may alter their behavior to avoid detection, which would compromise ongoing and future national security investigations. <i>Id.</i> Moreover, this document contains information that would reduce the efficacy of screening processes, methods, and techniques by enabling refugee applicants to adjust their behavior or take precautions to avoid discovery or evidence justifying denial of their applications. Declaration of Joanna Ruppel ("Ruppel Decl.") ¶ 4, ECF 412-2. Refugee applicants seeking to conceal criminal conduct, national security concerns, or other ineligibility, and/or individuals who seek to do harm to the nation or engage in criminal activities within the United States, may seek to circumvent known processes to avoid detection. <i>Id.</i> ¶ 6. Public release of sensitive details regarding screening procedures and results could enable nefarious actors to more easily exploit the refugee program. <i>Id.</i> Public knowledge of screening processes, methods and techniques will inherently limit the ability of USCIS and its U.S. government partners to identify refugee applicants who pose a national security or law enforcement risk, or are otherwise ineligible. <i>Id.</i>
407-0	Meyer Deci., Ex. 3		_
407-6	Meyer Decl., Ex. 3	13:14-16 17:5 18:12, 25-26, 27-28	procedure by which law enforcement evaluates, analyzes, and shares information concerning terrorists and criminals. <i>Id.</i> Disclosure could cause serious harm because individuals may alter their behavior to avoid detection, which would compromise ongoing and future national security investigations. <i>Id.</i> Moreover, this document contains information that would reduce the efficacy of screening processes, methods, and techniques by enabling refugee applicants to adjust their behavior or take precautions to avoid discovery or evidence justifying denial of their applications. Declaration of Joanna Ruppel ("Ruppel Decl.") ¶ 4, ECF 412-2. Refugee applicants seeking to conceal criminal conduct, national security concerns, or other ineligibility, and/or individuals who seek to do harm to the nation or engage in criminal activities within the United States, may seek to circumvent known processes to avoid detection. <i>Id.</i> ¶ 6. Public release of sensitive details regarding screening procedures and results could enable nefarious actors to more easily exploit the refugee program. <i>Id.</i> Public knowledge of screening processes, methods and techniques will inherently limit the ability of USCIS and its U.S. government partners to identify refugee applicants who pose a national security or law enforcement risk, or are otherwise

		portions:	seek to seal any portion of the document Decl. of Sergio Sarkany ("Sarkany Decl.") 2, ECF 412
407-8	Meyer Decl., Ex. 4	GRANTED as to portions of the document highlighted at: 136:1-21	The Court grants this request for the same reasons articulated regarding Plaintiffs' Opposition to Defendants' Motion to Dismiss.
407-8	Meyer Decl., Ex. 4	DENIED as to portions of the document highlighted at: 133:1-4	The Court denies this request because Defendants, the designating party, do not seek to seal this portion of the document Sarkany Decl. 2.
407- 10	Meyer Decl., Ex. 5	DENIED as to portions of the document highlighted at: DEF-00005921.0001: Penultimate sentence of the first paragraph; These portions of the last sentence of the first paragraph: "Howeverwhere applicants" and "provided by the applicant.	The Court denies this request because Defendants, the designating party, do not seek to seal this portion of the document Sarkany Decl. 2.
407-10	Meyer Decl., Ex. 5	GRANTED as to portions of the document highlighted at: DEF- 00005921.0001: Portions of the last sentence of the first paragraph not specifically mentioned above; DEF- 00005921.0002: all highlighted portions	The Court grants this request for the same reasons articulated regarding Plaintiffs' Opposition to Defendants' Motion to Dismiss.
407- 11	Meyer Decl., Ex. 6	GRANTED in its entirety	The Court grants this request for the same reasons articulated regarding Plaintiffs' Opposition to Defendants'

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			Motion to Dismiss.
407-	Meyer Decl., Ex. 7	GRANTED as to portions of the document highlighted at: DEF-00021467; DEF-00021469 except for the words "15 months; DEF-00021470; DEF-00021472 DENIED as to	The Court grants this request for the same reasons articulated regarding Plaintiffs' Opposition to Defendants' Motion to Dismiss.  The Court denies this request because
13	Meyer Decl., Ex. 7	portions of the document highlighted at: DEF-00021469: "15 months"	Defendants, the designating party, do not seek to seal this portion of the document.  Sarkany Decl. 2.
407-15	Meyer Decl., Ex. 8	GRANTED as to portions of the document highlighted at: DEF-00021461; DEF-00021462; DEF-00021463, except for "after 15 months;" DEF-00021464 DEF-00021465	The Court grants this request for the same reasons articulated regarding Plaintiffs' Opposition to Defendants' Motion to Dismiss.
407- 15	Meyer Decl., Ex. 8	DENIED as to portions of the document highlighted at: DEF-00021463: "after 15 months"	The Court denies this request because Defendants, the designating party, do not seek to seal this portion of the document. Sarkany Decl. 2.
407-17	Meyer Decl., Ex. 10	GRANTED as to portions of the document highlighted at: DEF-00016914.0034 DEF-00016914.0035 DEF-00016914.0037 DEF-00016914.0038	The Court grants this request for the same reasons articulated regarding Plaintiffs' Opposition to Defendants' Motion to Dismiss.

# III. ORDER

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United States District Court Northern District of California

For the reasons set forth herein, the Court GRANTS IN PART and DENIES IN PART
Plaintiffs' administrative motion to file under seal portions of their opposition to Defendants'
motion to dismiss.

This Order disposes of ECF 407.

# IT IS SO ORDERED

Dated: September 21, 2020

BETH LABSON FREEMAN United States District Judge

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